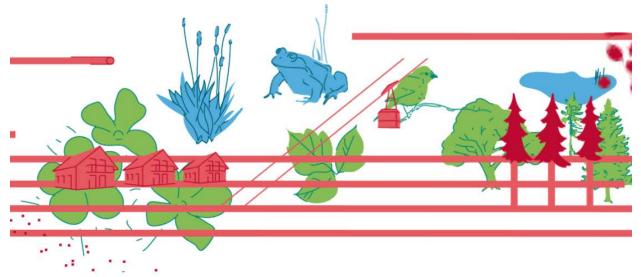
Biodiversity damaging subsidies in Switzerland



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A study of the ¹Swiss Federal Research Institute WSL and the ²Swiss Biodiversity Forum (SCNAT)

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Starting point I: international obligations

Convention on Biological Diversity (2010)

Aichi Target 3:

«By 2020, at the latest, **incentives, including subsidies**, harmful to biodiversity are **eliminated**, **phased out** or **reformed** in order to minimize or avoid negative impacts, ...»



Starting point II: national obligations

Swiss Biodiversity Strategy

"The Confederation will present an overall evaluation of the impacts of federal subsidies and other incentives with consequences for biodiversity by 2020."

(FOEN 2012, p. 20)

Action Plan Biodiversity Strategy

"By 2023, the negative impacts of existing financial incentives on biodiversity are identified and avoided, if possible. Where appropriate, new positive incentives are created."

(FOEN 2017, p. 8)



Subsidies damaging biodiversity are economically inefficient

Budget is charged in several ways:

Subsidies damaging biodiversity

Funding for biodiversity promotion

Repair costs of damage

> CHF 40 billion

CHF 0,5 -1.1 billion

4-7% of BIP 2050

- Administrative expenses through restrictions, control measurements, monitorings, etc.
- Reputational damages for recipients of subsidies that are damaging biodiversity



Subsidies: an important fiscal instrument

Subsidies

Objectives in sectoral politics

Intended Impact:

- Completion of constitutional targets (e.g. decentralized settlement)
- Completion of legal duties (e.g. protection forest)
- Reduction of unwanted side-effects (e.g. noise pollution)
- Promotion of market conditions (e.g. economical development)
- Promotion of public goods (e.g. education, health)

Unintended Impact:

- Increased consumption of resources
- Fragmentation
- Pollution
- Disturbance
- → Damage for environment and biodiversity

Current environmental policies: fixing damages



Types of subsidies

Explicit subsidies On-budget subsidies Federal subsidy database - Direct monetary transfers (loans, contributions; compensations) Potential monetary transfers (risk assumptions, deficit guarantees, loan guarantees) **Definition WTO** Incentives harmful to biodiversity **Off-budget subsidies** - Tax breaks - Interest subsidies and dispensations **Subsidies** - Intervention into market mechanisms Definition OECD / IEEP **Implicit subsidies** Non-internalized external costs Cross-subsidization Provision of infrastructure/goods



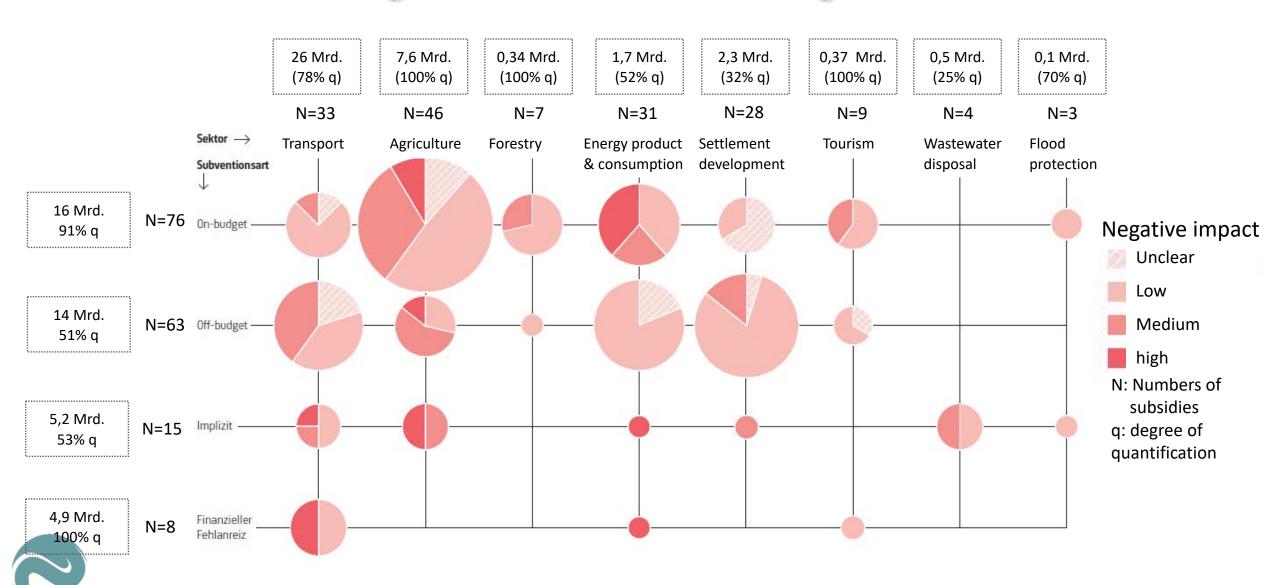
Content of the study

- Overview of biodiversity damaging subsidies on national level, and by way of example, on cantonal and communal level.
- Recommendations for **reforming**, **redirecting or removing** subsidies in order to minimize or eliminate negative effects.

--> No statement regarding budget allocation: amount of sectoral budget is determined politically.



Unintended negative effects within eight sectors



Subsidies: an important fiscal instrument

Subsidies

Objectives in sectoral politics

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Objectives of environmental policies



Minimize environmentally damaging impact

Subsidies

Objectives in sectoral politics

Included in process

Intended Impact:

- Completion of constitutional targets (e.g. decentralized settlement)
- Completion of legal duties (e.g. protection forest)
- Reduction of unwanted side-effects (e.g. noise pollution)
- Promotion of market conditions (e.g. Economical development)
- Promotion of public goods (e.g. Education, Health)

Unintended Impact:

Are minimized

Objectives of environmental policies



Possible political approaches

- a) Process of subsidies allocation
 - Federal Act on Financial Assistance and Subsidies (Subventionsgesetz)
 - Federal Act on the Swiss Federal Audit Office (Finanzkontrollgesetz)
 - Financial Budget Act (Finanzhaushaltsgesetz)
 - Presentation guidelines for Federal Council Dispatches (Botschaftsleitfaden)
 - Regulatory impact assessment (Regulierungsfolgeabschätzung)
- b) Reform individual subsidies
 - See examples on slides 15-19
 - Convert off- into on-budget subsidies
- c) Align sectoral policy goals with environmental goals



Thank you for your attention

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